

# Sexual Misconduct Hearing Panel Training





# Agenda

Overview

**Prohibited Conduct** 

**Complaint Process** 

Adjudication Process

Evidence

Consent

Sanctions

Additional Provisions

### Overview of Title IX

### Overview of Title IX

The law states that:

"No **person** in the United States shall, on the **basis of sex**, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance."

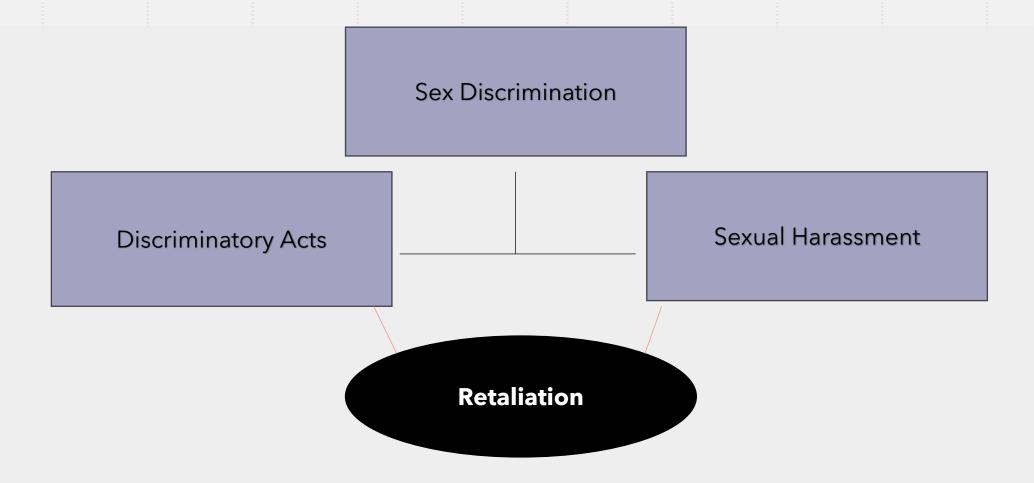
Title IX of the Education Amendments of 1972
Implementing Regulations at:
20 U.S.C. §1681 & 34 C.F.R Part 106



### Responsible Employees

- Includes any administrator, supervisor, faculty member, or other person in a position of authority
- Includes student employees in a supervisory, advisory, or managerial role, such as TAs,
   GAs, RAs, student managers, and SOAR leaders
- Must promptly and fully report complaints of or information regarding sexual misconduct to the Title IX Coordinator
- Responsible Employees cannot promise confidentially

### What is Sex Discrimination?



# Responsibilities Under Title IX

Investigation	Thorough	Reliable	Impartial
Process	Prompt	Effective	Equitable
Remedies	Stop	Prevent	Remedy

### Title IX Sexual Harassment

Conduct on the basis of sex that satisfies one or more of the following:

- Any employee conditioning education benefits on participation in unwelcome sexual contact (i.e. quid pro quo); or
- Unwelcome conduct that a reasonable person would determine is so severe, pervasive, AND objectively offensive that it effectively denies a person equal access to the school's education program or activity; or
- Sexual assault (as defined by the Clery Act), dating violence, domestic violence, or stalking as defined in VAWA.

## USG Sexual Misconduct Policy 6.7

**Title IX Sexual Misconduct** 

**Non-Title IX Sexual Misconduct** 





### Prohibited Conduct

# USG BOR 6.7 Sexual Misconduct Policy

- Sexual Harassment
- 2 Dating Violence
- **Domestic Violence**
- 4 Nonconsensual Sexual Contact
- Nonconsensual Penetration
- Stalking
- Sexual Exploitation

### Dating Violence

Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the alleged victim.

- Includes sexual or physical abuse
- Includes the threat of such abuse
- Existence of a covered relationship based on the totality of the circumstances, including the length of the relationship, type of relationship, and frequency of interaction between the persons involved in the relationship.

### Domestic Violence

#### Violence committed by

- a current or former spouse or intimate partner
- a person with who shares a child
- · a person who is cohabitating with, or has cohabitated with, the alleged victim
- a person similarly situated to a spouse of the alleged victim

# Stalking

Engaging in a course of conduct directed at a specific person that would cause a reasonable person to fear for their safety or the safety of others or suffer substantial emotional distress.

- Can be direct actions or through third parties
- Could include the use of devices or other methods
- Includes following, monitoring, observing, surveilling, threatening, communicating to or about a person, or interfering with a person's property

### Sexual Exploitation

Taking non-consensual or abusive sexual advantage of another for one's own advantage or benefit, or for the benefit or advantage of anyone other than the one being exploited.

Examples of sexual exploitation may include, but are not limited to, the following:

- Non-consensual photos, video, or audio of sexual activity;
- Non-consensual distribution of photo, video, or audio of sexual activity, even if the sexual activity or capturing of the activity was consensual;
- Intentional observation of nonconsenting individuals who are partially undressed, naked, or engaged in sexual acts;
- Intentionally and inappropriately exposing one's breasts, buttocks, groin, or genitals in non-consensual circumstances; and/or

### Nonconsensual Sexual Contact

Any physical contact with another person of a sexual nature without the person's consent.

#### Includes

- touching of another's intimate parts (for example, genitalia, groin, breasts, or buttocks)
- touching a person with one's own intimate parts
- forcing a person to touch their own or another person's intimate parts

### Nonconsensual Sexual Penetration

Any penetration of another's body parts without the person's consent.

#### Includes

- Penetration of the vagina, anus, or mouth by a penis, object, tongue, finger, or other body part
- Contact between the mouth of one person and the genitals or anus of another person

### Sexual Harassment (Student on Student)

Unwelcome verbal, nonverbal, or physical conduct based on sex (including gender stereotypes), determined by a Reasonable Person to be so severe, pervasive, and objectively offensive that it effectively denies a person equal access to participate in or to benefit from an institutional education program or activity.

### Sexual Harassment (Other)

Unwelcome verbal, nonverbal, or physical conduct, based on sex (including gender stereotypes), that may be any of the following:

- Implicitly or explicitly a term or condition of employment or status in a course, program, or activity;
- A basis for employment or educational decisions; or
- Is sufficiently severe, persistent, or pervasive to interfere with one's work or educational performance creating an intimidating, hostile, or offensive work or learning environment, or interfering with or limiting one's ability to participate in or to benefit from an institutional program or activity.

## Overview of Complaint Process

### After the Report

#### Meeting

Meet w/ impacted party to discuss resources, options, and individual's wishes.

#### **Next Steps**

Impacted party decides next steps (resources only or investigation) unless extenuating circumstances.



#### Reach Out

Outreach sent to impacted party with opportunity to meet with EO/Title IX.

#### **Processing Time**

If needed, provide impacted party opportunity to process resources and options.

#### **Report Closed**

If no response from impacted party, report may be closed.

Sexual Misconduct Hearing Panel Training

# Formal Complaint/Request for Investigation

#### Title IX Sexual Misconduct

- Required by the Regs
- Written document/email from the Complainant or signed by the coordinator alleged sexual harassment against a Respondent and requesting a formal investigation

#### Non-Title IX Sexual Misconduct

- Not required by the Regs
- Practice to allow Complainant same opportunity to request a formal investigation

# The Formal Adjudication Process

### Investigation & Resolution Process

Notice of Investigation sent to both parties

O2 Interviews of Complainant, Respondent, and witnesses

**O3** Evidence gathered

O4 Investigation report prepared and shared with both parties

O5 Parties have time to review and respond

O6 Investigation report sent to decision maker

Formal hearing scheduled and held if required

O8 Appeal options available as appropriate

# The Investigation Report

- Must fairly summarize relevant evidence
- Must include an objective evaluation of the information (inculpatory and exculpatory)
- □ Final report must be provided to the parties at least 10 calendar days prior to the hearing

### Live Hearing

- □ The regulations mandate a bifurcated process
- □ Final determinations of responsibility and sanctions are made by decision-makers
  - -- Cannot be the Title IX Coordinator or assigned investigator
- Due process considerations
  - --Cross examination
  - --Relevancy determinations

### Hearing Panel

- Comprised of trained faculty and staff
- □ Serves as a neutral decision-maker
- Makes a final determination of responsibility
- Makes a final determination regarding sanctions and other administrative action that may be appropriate
- Must articulate determinations in a written decision
  - \*\*Template may be provided

### Hearing Officer or Hearing Chair

- Considered a decision-maker in that they must be trained and impartial, but they do not decide responsibility or sanctions
- Responsible for facilitating the hearing process
  - --Scheduling
  - --Selection of panel members
  - --Facilitating advisor selection
  - --Pre-hearing meetings
  - --Conducts the hearing
- Responsible for determining issues of relevancy

### Advisors

#### Title IX Sexual Misconduct

- Provide advice, counsel, and support to a party
- If not selected by party, one will be provided by the University prior to hearing
- 3. Copied on investigation report
- 4. Performs cross examination of other party and other witnesses

#### **Non-Title IX Sexual Misconduct**

- Provide advice, counsel, and support to a party
- May not actively participate in the hearing process
- May be copied on investigation report, with party's permission
- 4. May provide written questions to the Hearing Officer to read aloud

### Hearing Logistics

- Parties must receive notice of hearing at least 10 days prior to the hearing
  - --Final investigation report and evidence
  - --Notice of hearing date, time, and modality
  - --Notice of decision-maker(s)
- At the request of either party, the parties must be permitted to be in separate rooms
- Hearings may be conducted in person or via videoconferencing
- Have available all directly related information
- May establish rules of decorum
- All hearings must be audio recorded

### Hearings

#### **Title IX Sexual Misconduct**

- Advisors ask questions on crossexamination
- Hearing Officer determines relevancy of each question

#### Non-Title IX Sexual Misconduct

- 1. Advisor may assist in drafting questions
- 2. Hearing Officer asks questions

### The Written Decision

Provided to both parties simultaneously and must include

- ✓ The allegations
- ✓ The procedural steps from the complaint through determination.
- ✓ Findings of fact supporting the determination
- ✓ Determinations regarding responsibility and sanctions, along with the supporting evidence and rationale
- ✓ Information on the appeals process

### Appeals

Parties have institutional and board level appeal opportunities Grounds for appeal:

- New information
- Procedural Error
  - ex. Bias or conflict of interest of Title IX personnel
- · Finding inconsistent with the weight of the information

### **Evidentiary Considerations**

### Standard of Evidence

Decisions regarding student alleged misconduct are based on a **preponderance of the** evidence

- □ The burden of proof and the burden of gathering evidence is on the institution
- Parties are permitted to present evidence and call witnesses to advance their claims and defenses
  - -- May include fact or expert witnesses
  - -- May include Investigator

# Relevancy Determinations During Title IX Hearings

- Parties may be asked to submit questions ahead of time, but cannot be required to do
   so
- Prior to any question being answered, relevancy must be determined
- Must provide the reason for excluding the question or evidence (stated aloud for the audio recording)
- Not required to permit a rebuttal

# Assessing Relevancy

#### Relevant

- Relevant information relates to the incident at issues
- Relevant information provides sufficient value in making the overall determination
- Relevant information has value in proving or disproving a fact at issue

### **Irrelevant**

- Questions and information regarding the Complainant's sexual history or sexual predisposition unless to prove
  - --Someone other than the Respondent committed the alleged misconduct
  - --Consent between the parties

# Other Evidentiary Exclusions

- Legally privileged information is protected
- A party's treatment records cannot be used without their voluntary, written consent
- Duplicative evidence may be deemed irrelevant

## Types of Evidence

- Documentary evidence (supportive writings or documents)
- **Electronic** evidence (photos, text messages, videos)
- **Direct** or testimonial evidence (personal observation or experience)
- Circumstantial Evidence (not eyewitness, but compelling)
- **Hearsay** Evidence (statement made outside the hearing, but presented as important information)
- Character Evidence (generally of little value or relevance)
- Impact Statements (typically only relevant in sanctioning)

# Weighing Evidence

- · Weighing evidence means assessing the impact of the information
- The following factors impact the assessment:
  - Relevance
  - Reliability
  - Persuasiveness
  - Bias

## Weighing Evidence

#### Relevance

- Must relate to the incidence at issue and be of sufficient value in the overall determination
- · Must be offered by an individual with actual knowledge of the event

### Reliability

- Information that can be trusted
- Comes from individuals who are able to have assumed the role they claimed to have or those with actual training or experience to support their claim of expertise

## Weighing Evidence

- Persuasiveness
  - Induces others to believe through understanding; tries to convince
  - Must be believable, consistent, and establishes a dependable narrative
  - NOTE: be mindful of the rehearsed narrative
- Bias
  - Understand who the person is and their relationships to the parties and incident at issue
  - Bias can manifest in multiple ways:
    - Toward the parties
    - Toward the incident
    - Toward the process

## Credibility

- The extent to which you can rely on a witness' testimony to be accurate and helpful
  in your understanding of the case
  - Credible is not synonymous with absolute truthfulness
  - Memory errors do not necessarily destroy a witness' credibility, nor does some evasion or misleading
  - · Refrain from focusing on irrelevant inaccuracies and inconsistencies
- Logic/Consistency
- Corroborating evidence

## Consent

### Consent

Words or actions that show a knowing and voluntary willingness to engage in mutually agreed-upon sexual activity.

- Silence or an absence of resistance does not imply consent
- Past consent ≠ Present consent
- The scope of consent matters
- Can be invalidated by force, intimidation, incapacitation, or withdrawal
- Consent can be withdrawn at any time by a party by using clear words or actions.

## Withdrawal

Consent can be withdrawn at any time

Clearly communicated by words or actions

Other party is required to cease sexual activity unless/until consent is regained

## Incapacitation

The physical and/or mental inability to make informed, rational judgments.

Can result from mental disability, sleep or any state of unconsciousness, involuntary physical restraint, status as a minor under the age of 16, or from intentional or unintentional taking of alcohol and/or other drugs.

Whether someone is incapacitated is to be judged from the perspective of an objectively reasonable person.

## Consent Analysis

When one analyzes whether or not non-consensual sexual contact occurred, there are three questions that need to be asked:

- 1. Did sexual contact occur between the parties? If no, there is no policy violation. If yes,
- 2. Was consent given? If no, there is a policy violation. If yes,
- 3. Was the consent valid? If yes, there is no policy violation. If no, there is a policy violation.
  - a. Was the Complainant of legal age to consent?
  - b. Was force, intimidation, or coercion utilized to engage in the sexual activity?
  - c. Was the Complainant incapacitated?
    - i. If the Complainant was incapacitated, was the Respondent aware of the Complainant's incapacitation or would a reasonable person have been aware?

## Common Factors to Consider

- Rate of consumption
- Strength of drink
- Food in stomach
- Body weight
- Body type

- Medications
- Illness and dehydration
- Fatigue
- Caffeine

## Possible Signs of Incapacitation

- Lack of control over physical movements
- Lack of awareness of circumstances or surroundings
- Inability to communicate coherently
- Vomiting
- ❖ Total or intermittent unconsciousness

## Respondent's Awareness

- The Respondent [or a reasonable person] must have been aware of the Complainant's incapacity
- The Respondent's own intoxication does not negate their obligation to comply with policy standards

## Sanctions

## Sanctions

In determining the severity of sanctions or corrective actions the following should be considered: the frequency, severity, and/or nature of the offense; history of past conduct; an offender's willingness to accept responsibility; previous institutional response to similar conduct; strength of the evidence; and the wellbeing of the university community. The institution will determine sanctions and issue notice of the same, as outlined above.

## Sanctions

The broad range of sanctions includes: expulsion; suspension for an identified time frame or until satisfaction of certain conditions or both; temporary or permanent separation of the parties (e.g., change in classes, reassignment of residence, no contact orders, limiting geography of where parties can go on campus) with additional sanctions for violating nocontact orders; required participation in sensitivity training/awareness education programs; required participation in alcohol and other drug awareness and abuse prevention programs; counseling or mentoring; volunteering/community service; loss of institutional privileges; delays in obtaining administrative services and benefits from the institution (e.g., holding transcripts, delaying registration, graduation, diplomas); additional academic requirements relating to scholarly work or research; financial restitution; or any other discretionary sanctions directly related to the violation or conduct.

## Sanctions: Substantial Evidence

For suspension and expulsion, the institution must articulate, in its written decision, the substantial evidence relied upon in determining that suspension or expulsion were appropriate. For purposes of this Policy substantial evidence means evidence that a reasonable person might accept to support the conclusion.

- Must be clearly stated in writing
- Cannot be merely a feeling

## Additional Provisions

## Retaliation

- Who is protected: Reporters, Complainants, Witnesses, Respondents, even those who choose not to participate
- □ What is prohibited: Intimidation, threats, coercion, discrimination
  - --Ex. Negative inference against party for not participating in the process
  - --Ex. Charging individuals for code of conduct violations that arise out of the same facts or circumstances
  - --Ex. Not keeping the identity of the Complainant, Respondent, or any witnesses confidential

## Record Keeping

#### 7 year records retention mandate:

- ✓ Reports (supportive measures, why not deliberately indifferent, measures taken to restore and preserve equal access)
- Investigations (determinations, recording of hearing, sanctions, and remedies implemented)
- ✓ Appeals
- ✓ Informal Resolutions
- ✓ Training materials

# Key Takeaways

# Student's Rights



- The parties have the right to be free from discrimination, harassment, and retaliation.
- The parties have the right to be treated fairly and to have the grievance process explained to them.
- The parties must have an equal opportunity to present relevant witnesses and other evidence.
- The parties have equal right to an advisor of their choice.
- The parties have equal right to appeal.
- Both parties must be notified, in writing, of the outcome of both the complaint and any appeal.

## Hearing Panel Considerations

### **Before the Hearing**

#### Review available materials

- Sexual Misconduct Policy
- Investigation Report
- Evidence attachments
- Audio/Video evidence

### At the Hearing

- Be mindful of the seriousness of the situations
- Use open ended questions
- Avoid "Why" questions
- Don't cut off answers prematurely
- Don't draw conclusions until all evidence and testimony is presented

#### Remember:

What is the standard of review?

# Reviewing the Report:

Is any information missing?

What do you need to ask the parties and witnesses?

Do you have questions for the investigator?

## Weighing the Evidence:

What is relevant?

What is irrelevant?

Is any information inadmissible?

## Making a Decision:

Use the tools provided.

Ask Conduct/Title IX if you have policy questions.

Remain unbiased.

#### Reach Out to Title IX:

Do you have questions or concerns about the process?

How can we support you before or afterward?

# Hearing Panel Considerations

# Thank you!

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